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Self-Direction Guidance for Providers

Part 1

Key Concepts of Self-Direction
INTRODUCTION

Purpose of the Self-Direction Guidance for Providers

NYS OPWDD is committed to helping people with Intellectual and Developmental Disabilities (I/DD) have as much control as possible over how they receive their supports and services. Self-Directed services offer the greatest amount of control in how, where and by whom services are provided. OPWDD has a broad range of options available for Self-Direction. A person can choose to develop a plan that is customized in a way that best meets their interests and needs.

The Self-Direction Guidance for Providers is predominantly meant for Providers and Brokers. This document broadly defines the policy guidance for Self-Direction and provides an overview of Self-Direction authority and staffing options, the services available to self-direct, and information on budgeting and billing for Self-Directed services. This document is technical in nature and is meant to provide detailed direction on issues that emerge for people who self-direct their services and the providers (Fiscal Intermediaries/ Brokers) who work with them to implement a self-directed plan.

The Self-Direction Guidance for Providers does not replace OPWDD Administrative Memoranda (see Attachment D) for Self-Directed services. Providers must comply with the payment standards and service documentation requirements as described in the applicable Administrative Memoranda for services that are self-directed.

What is Self-Direction?

Self-Determination is the philosophy that all people have the freedom to develop their own life plan. Self-Direction is based on the underlying principles of self-determination, person-centered planning and practices.

Self-Direction is the practice of empowering people with developmental disabilities to manage the supports and services they receive, determine who provides the supports, and how and where they are provided. In Self-Direction the person with developmental disabilities chooses the mix of supports and services that work best for him/her, how and when they are provided, and the staff and/or organizations that provide them.

The Self-Direction participant accepts responsibility for co-management of his/her supports and services. The amount of responsibility varies depending on the level of authority the participant chooses to exercise.
CHAPTER 1   SELF DIRECTION AUTHORITIES

Authority is a term used by the Center for Medicaid and Medicare Services (CMS) to describe the control that a person receiving services uses when they choose to self-direct their services. Participants have a range of options for choosing the level of Self-Direction authority that they wish to have. There are two types of Self-Direction authority: Employer Authority and Budget Authority. A person may choose to have either one or both types of authority.

Employer Authority

The person hires, schedules and supervises the staff who support them. They determine the activities that will be supported and the way that support will be provided. Services are provided to the person by agency staff under a co-employment model. In a co-employment model the person can choose to hire staff, train staff regarding their interests, monitor and provide feedback to staff, and end staff services if they are not consistent with the person’s expectations. If a person chooses to self-hire their staff, they gain Budget Authority and will determine the compensation of those staff.

Budget Authority

The person who is self-directing with Budget Authority must work within a Personal Resource Account (PRA) and develop a Self-Direction Budget. The person makes choices about the goods and services he/she wishes to receive and selects who is paid to provide them or how they are purchased. A person who maintains Budget Authority and works within a PRA may access needed goods or services through Individual Directed Goods and Services (IDGS). A Fiscal Intermediary (FI) works with the person to complete billing and payment for goods and services identified in the Budget. Attachment C includes a description of services that must be included in a person’s Self-Direction Budget. A person who chooses to have Budget Authority can receive and budget for services that are Agency Supported, Self-Hired, or Direct Provider Purchased. Budget types are described in Attachment F.
CHAPTER 2 STAFF OPTIONS IN SELF DIRECTION

A person who chooses Self-Direction has three options for selecting the staff who will work with them:

**Agency Supported Self-Directed Services**

The person and agency have a Memorandum of Understanding (MOU) that describes the person’s authority to hire staff, train staff regarding their interests, monitor and provide feedback to staff, and end the employee’s services if they are not consistent with the person’s expectations. The person does not have the authority to set the staff salary in this model and the provider is paid at the provider’s rate for the service, which includes the administrative and clinical components of the service. The provider bills eMedNY directly for these services. If a person chooses to have only Agency Supported Self-Directed Services, a Self-Direction Budget and Personal Resource Account are not needed.

Community Habilitation, Supported Employment (SEMP) and Respite can be self-directed by the participant using Employer Authority in the Agency Supported Self-Directed Services model.

**Self-Hired Staffing**

The person who is self-directing determines the compensation of staff who deliver services to them. Services must be planned for and budgeted within a Personal Resource Account (PRA). A Fiscal Intermediary (FI) works with the person to implement Human Resource (HR) activities and to complete billing and payment of the services. The person and the FI have a Memorandum of Understanding (MOU) that describes the person’s authority to hire staff, train staff regarding their interests, monitor and provide feedback to staff, and end the employee’s services if they are not consistent with the person’s expectations. The amount that is billed to eMedNY for self-hired Community Habilitation, Supported Employment and Respite cannot exceed the amount a provider would be paid for the same service or the OPWDD established rates for the service, whichever applies.

A person can choose to self-hire staff to deliver the following types of HCBS waiver services: Community Habilitation, Supported Employment, and Respite.
Direct Provider Purchased Services

A person who is self-directing can choose to purchase some services directly from a provider agency. In this model, the person does not have the authority to set the staff salary and the person chooses to let the provider manage the staff. The provider is paid at the provider's rate for the service, which includes the administrative and clinical components of the service. The provider bills eMedNY directly for these services. If a person is self-directing other services with budget authority, the agency which provides the Direct Provider Purchased Service is responsible for ensuring that the service is utilized within the PRA, as identified in the Self-Direction Budget. This needs to be addressed during the planning process and reflected in the Budget accordingly.

Supported Employment, Community Habilitation, and Respite may be Direct Provider Purchased, Self-Hired, or Agency Supported. Group Day Habilitation Services, Prevocational Services and Pathway to Employment are available only as Direct Provider Purchased Services.
CHAPTER 3  SELF-DIRECTION BUDGET

OPWDD Issued Budget

People who self-direct with budget authority must use the OPWDD issued Self-Direction Budget. The Self-Direction Budget must be completed when a person chooses to have Budget Authority and chooses services that have Budget Authority associated with them. Only the budget issued by OPWDD will be accepted for processing and approval by OPWDD.

Personal Resource Account

The Self-Direction Budget cannot exceed a person’s Personal Resource Account (PRA). This PRA is based on the Developmental Disabilities Profile 2 (DDP2) and establishes cost parameters for individualized budgets based on need profiles and comparable costs associated with supporting similarly profiled people with developmental disabilities in other models of support. The total budget of the self-hired staff must be reflected in the Self-Direction Budget.

100% State Paid Services

When a person has a Self-Direction Budget and is receiving the services listed below, such services must be included in the Self-Direction Budget and counted against the PRA (see Attachment C for more information):

- Family Reimbursed Respite
- Family Support Services (FSS)
- Other Than Personal Services (OTPS)
- Housing subsidy/Individual Supports and Services (ISS)

Continuity of Care Provisions

Continuity of Care Provisions are not applicable to Self-Direction Budgets developed on and after 10/1/2014. On and after 10/1/2014, OPWDD will not approve increases or cost neutral changes to Continuity of Care Provisions found in existing Self-Direction Budgets; OPWDD will only approve decreases to such provisions. More information on Continuity of Care can be found in Attachment E.
Self-Direction Guidance for Providers

Part 2

Overview of Self-Direction Services
CHAPTER 4 SUPPORT BROKERAGE

When a person chooses to take on Budget Authority, Support Brokerage services support the person-centered planning process by assisting the person to develop a Circle of Support and complete a Self-Direction Budget for his/her services. The Broker may also provide training and support to the person to help him/her gain the skills and competencies he/she needs to manage self-directed services. If a participant has chosen self-hired Community Habilitation or Supported Employment services, Support Brokerage Services include completing and updating habilitation plans for these services.

Support Brokerage services must be established based on an agreement between the participant and the Broker. Hourly fees are commensurate with the level of training and experience of the Broker. Support Brokerage reimbursement amounts can be found in Attachment B.

The participant and his/her Circle of Support make decisions about the best use of the Support Broker as a resource within the person’s Self-Direction Budget to ensure appropriate support and achievement of valued outcomes.

Start-Up Brokerage

Start-up Brokerage services are provided to assist a Self-Direction participant in developing his/her initial Self-Direction Budget, with reimbursement capped at $2,400.

A person who received Start-Up Brokerage may budget for this again after one year has passed if the person has not received any self-directed services in that year. Self-directed services are those that would be billed by an FI, except for Community Transition Services. In this scenario, the $2,400 cap would reset. A second Start-Up Brokerage expense is not available to participants who have received self-directed services and are changing FI agencies.
Brokerage in Settings that Prevent Enrollment in the HCBS Waiver

Home and Community Based Services (HCBS) Waiver Support Brokerage services are not available to people who reside in the following non-HCBS Waiver settings: Intermediate Care Facilities, Nursing Homes, Residential Schools, and Developmental Centers. For people who are seeking to transition out of these settings and into self-directed services within the community, Start-Up Brokerage services up to $2400 can be funded with 100% State funds.

OPWDD expects that these State funds are used exclusively to develop the Self-Direction Budget with Start-Up Brokerage services. The person must be enrolled into the HCBS Waiver Brokerage service in order to receive ongoing Brokerage services after completion of the Self-Direction Budget.

Support Brokerage Coverage

To maintain good continuity of care, it is best for one Broker to work with and support the participant. However, if the Broker chooses to delegate documentation to another qualified Broker or if a backup Broker is designated to attend meetings in rare circumstances when the primary Broker is unable to attend, this needs to be outlined in the agreement between the primary Broker and the participant. Any backup Broker must meet all the same qualifications as the regular Broker as described in ADM #2015-06.
Fiscal Intermediary Services (FI Services) are HCBS Waiver services that include tasks performed by a Fiscal Intermediary (FI) which support a participant who self directs an individualized budget. Such tasks include billing and payment of approved goods and services, fiscal accounting and reporting, Medicaid and corporate compliance, and general administrative supports. The FI is the employer of record for staff hired by the participant and is responsible for ensuring that applicable labor laws (including those related to minimum wage and overtime) are followed. These staff are referred to as “self-hired staff.”

Services that Require a Fiscal Intermediary

A participant must choose an FI to handle billing for any of the following services:

- Individual Directed Goods and Services (IDGS)
- Live-in Caregiver
- Brokerage Services
- Community Transition Services
- Other Than Personal Services (OTPS)
- Housing Subsidy
- Any self-hired staff for Community Habilitation (CH), Supported Employment (SEMP), and/or Respite

Reimbursement for Prepaid Goods and Services

In some circumstances, FIs may be asked to pay for an item or service before it is received or delivered. Camp deposits and pre-payments are one potential example. Annual memberships are another. FIs may elect to immediately reimburse the participant/family or to directly pay for the cost of pre-paid goods and services. However, the FI must wait until the service is “complete” before claiming reimbursement to Medicaid. Each FI has the right to develop policies and procedures that define and limit its financial risk regarding IDGS purchases, especially when the risk of immediately reimbursing (“floating”) a pre-paid service becomes significant or substantial. Such policies must be made known in advance to those impacted and be applied fairly and equitably across all people served by the FI. For example, the FI’s policy could require that it will accept full financial risk and that it may never subsequently receive reimbursement (if the camper does not actually attend camp).
CHAPTER 6   LIVE-IN CAREGIVER

Live-in Caregiver is an HCBS Waiver service that utilizes an unrelated care provider who resides in the same household as the waiver participant and provides as-needed supports to address the participant's physical, social, or emotional needs so that participant can live safely and successfully in his or her own home.

The Live-in Caregiver must not be related to the participant by blood or marriage to any degree.

Payment Standards

Payment for this service will cover the additional costs of room and board incurred by the waiver participant that can be reasonably attributed to the Live-in Caregiver. Room and board includes rent, utilities and food.

The participant must reside in his/her own home or leased residence. Payment will not be made when the participant lives in the caregiver's home, in a residence that is owned or leased by the provider of Medicaid services, in a Family Care home, or in any other residential arrangement where the participant is not directly responsible for the residence. Maximum Live-in Caregiver amounts can be found in Attachment A at the end of this guidance.
CHAPTER 7  INDIVIDUAL DIRECTED GOODS AND SERVICES (IDGS)

Individual Directed Goods and Services (IDGS) are services, equipment or supplies not otherwise provided through OPWDD’s HCBS waiver or through the Medicaid State Plan that address an identified need in a participant’s service plan. Self-Direction funds cannot be used to purchase an IDGS service that is available under the State Plan. Participants who choose to self-direct their services and take on Budget Authority may receive IDGS as a waiver service. Total IDGS expenditures are limited to $32,000 annually or the person’s PRA, whichever is less. Further detail is included in the IDGS Definitions Chart (link found in Attachment D).

Participants may manage their IDGS, as described in their Individualized Service Plan and Self-Direction Budget, to fully purchase or contribute towards the purchase of items or services which meet all of the following criteria:

1. Are related to a need or goal identified in the person-centered care plan/Individualized Service Plan;

2. Are for the purpose of increasing independence or substituting for human assistance, to the extent the expenditures would otherwise be made for human assistance;

3. Promote opportunities for community living and inclusion and/or increase the participant’s safety and independence in his/her home environment;

4. Are able to be accommodated without compromising the participant’s health or safety;

5. Are provided to, or directed exclusively toward, the benefit of the participant.

In addition to these requirements, the IDGS chart lists additional criteria that must be met for specific categories of IDGS.

Community Classes

Self-directed supports through IDGS offer great opportunities for people with developmental disabilities to purchase community based classes that result in active engagement and participation in integrated community settings.
A community setting is considered “integrated” if all of these four criteria are met:

1. The setting and class is open to the broader community
2. The setting is not certified by OPWDD
3. The setting results in interactions with other participants who do not have an intellectual or developmental disability
4. The class is not being run by OPWDD or provider agency staff who are acting in their official capacities

Participation in specialized classes that take special needs, such as physical limitations or beginner level learning, into consideration are appropriate as long as those specialized classes are open to the broader public.

In determining if a community class meets the standard of being “available to the general public,” the following five questions should be asked:

1. Is it taught by staff or run by an agency that provides OPWDD services to people with I/DD? (No)
2. Is it located on the grounds where OPWDD services for people with I/DD are normally provided? (No)
3. Is it open to the public? (Yes)
4. Does it have published fees? (Yes)
5. Are people who are not OPWDD eligible going to the class (in this case parents and staff do not count)? (Yes)

**Transportation**

When a person needs transportation to/from a service-related activity, IDGS can be used to reimburse service related mileage, or pay for public transportation. To be reimbursable under IDGS, transportation costs and mileage must be related to a Medicaid reimbursable service within the Self-Direction Budget. Transportation in IDGS is only available for those services that do not have transportation built into the fee and/or are not covered by the State Plan. Transportation related to IDGS services or those delivered by Self-Hired staff would be considered allowable reimbursable costs.
Camp

Camp programs may be funded using IDGS for a person who has Budget Authority. Reimbursement from Medicaid is not available until after a person has attended the camp. When a camp deposit or prepayment is made, but the person never attends camp, no service has been rendered to the person and, therefore, no reimbursement may be claimed from Medicaid. Medicaid does not reimburse services that are not rendered. If a non-refundable deposit or prepayment was made by the FI or the family, whoever made the payment to the camp accepted the financial risk.

When a camp deposit or prepayment is made and the person arrives at camp, participates in some programs, but leaves camp early, then the terms of the camp’s policy should be consulted. If there is opportunity to request a partial refund, such refund should be requested. If there is a strict no-refund policy, the full cost of the service term may be submitted to Medicaid as long as it does not exceed one month. One month is the maximum service term reimbursed by Medicaid. Since most camps have terms measured in weeks, it is unlikely that the FI (or family) would be left with an unreimbursed liability. However, if a participant were to enroll at a camp that demanded prepayment for a full three-month summer term (i.e., June, July, and August), it is possible that an unreimbursed liability could be generated. The FI would be forced to break up the camp term into units no greater than a month. Some service must be delivered in a given month in order to bill a service unit for that month. Therefore, if a camper were to leave in the second week of June and not return, the FI (or family) could be left with an unreimbursed liability for two-thirds of the total cost of the camp.

IDGS funds may not be used for camps that are outside New York State as these camps are not issued a permit by New York State.

Paid Neighbor

The Paid Neighbor stipend is paid to a neighbor to serve as an “on-call” support. A Paid Neighbor is someone who should be available to respond when needed. Proximity in relation to the needs of the participant should be considered when hiring a Paid Neighbor, and be based upon the participant’s likely need for a particular response time. In no case should a Paid Neighbor live more than 30 minutes from the participant.

The Paid Neighbor cannot be a family member of the Self-Direction participant.
IDGS Billing

For Medicaid billing purposes, the reported date of service for IDGS should be the date that funds are paid out by the Fiscal Intermediary, or the date that the good or service is actually received by the participant, whichever is later.

IDGS is a Medicaid program that reimburses costs already incurred for goods and services. For some IDGS categories (e.g., mileage reimbursement under “Transportation”), the payment is made by the FI after the service is delivered. In this scenario, the date of service would be the date that the FI issued the reimbursement. However, sometimes an FI will choose to reimburse an item or service that has not yet been delivered (for example, deposits or payments made in advance for camp). Medicaid does not, as a general rule, reimburse services or items before they are delivered and, in terms of services, before the service is “complete.” In this scenario, the date of service would be the date of the last day that the participant attended the camp.

In scenarios where a person is participating in a service funded by IDGS that spans more than one month, the FI may bill for an appropriate prorated portion of the cost, using the last day of the service month as the billing date of service. For example, a person is attending camp that runs from July 1 through August 31 and the cost of the camp is $1,000. The FI may submit a claim for half the reimbursement on July 31 in the amount of $500 and the remaining $500 balance would be submitted with an August 31 date of service.

When a Self-Direction participant’s IDGS service provider demands substantial “deposits” or “pre-payment” months in advance of actual service delivery, the FI should follow its own established policies as explained in Chapter 5 Fiscal Intermediary.

IDGS is billed to Medicaid in $10 increments. Each unit must be for $10 and there will be no rounding up. A maximum of 99 units may be billed to Medicaid on a given date of service. This limits billing to $990 per date of service for IDGS. In instances where the FI has receipts and documentation substantiating allowable expenditures beyond the daily billing limit of $990, eMedNY can be billed using consecutive dates of service. For example, if receipts and documentation substantiate $1,500 in qualified IDGS reimbursement, an FI may submit one claim for 99 units totaling $990 on a given date of service and submit an additional claim for the remaining balance of 51 units totaling $510 on the next date of service.
CHAPTER 8 OTHER THAN PERSONAL SERVICES (OTPS)

People who are self-directing their services with Budget Authority may elect to use up to $3,000 in 100% state funding for items that are not Medicaid-fundable. This budget category is called “Other Than Personal Services” or OTPS.

Goods and services purchased with OTPS funds must meet **both** of the following criteria:

- Relate to a valued outcome in the person’s plan
- Increase independence and/or the ability to live safely at home

Other resources (including community based and Medicaid funded) must be explored and exhausted prior to utilizing state OTPS funds for the purchase of such items. For example, cell phones are often made available to people who have Social Security eligibility.

**OTPS Categories**

The OTPS section of the budget is limited to the following categories of supports:

- Phone service – cell and/or land line
- Internet (in instances where a participant has a cable package, OTPS can be used for phone and internet only, but not the cable portion)
- Software related to the person’s disability
- Staff activity fees to cover meals, admissions, fees, transportation or other costs incurred by staff when providing support to the self-directing person in activities that support a valued outcome
- Staff advertising/recruitment costs
- Cost associated with staff time for planning or training meetings where such costs exceed the hourly limits of the service
- Personal Use Transportation
- Clothing (capped at $250)
- Board Stipend (must first request and be denied for food stamps)
- Utilities
- Other goods and services that increase independence
- Other goods and services related to health and safety
Items Excluded From OTPS

OTPS cannot be used to pay for certain excluded items. Excluded items include, but are not limited to:

- Medical visit co-pays
- Any expenses related to hospitalization or nursing home stays (including staff or respite supports or family expenses)
- Expenses related to or that support the purchase of Medicaid services, such as therapies or other waiver services
- Any illegal item or activity
- Cable television
- Common household supplies (e.g., paper towels, wipes, soap)
- Therapies that are experimental in nature
- Repairs, like a broken step or railing, as they should be covered under the lease or are the responsibility of the home owner
- A self-directing person’s activity fees or related supplies for an activity or community class, even if funded through Individual Directed Goods and Services
- Rental cars
- OTPS cannot be used to apply against housing costs in excess of housing subsidies. If a person’s rent is in excess of allowable housing subsidies, this will have to be reimbursed with the person’s or the family’s own resources.
CHAPTER 9  SUPPORTED EMPLOYMENT, COMMUNITY HABILITATION AND RESPITE

The services described in this chapter can be varied in the way in which they are self-directed. Supported Employment includes both direct and indirect activities associated with helping a person get a job and gain skills necessary to retain the job. Community Habilitation is a service delivered in the community (i.e., non-certified settings) to facilitate inclusion, integration, and relationship building. Respite is a service that provides relief to unpaid caregivers who are responsible for the primary care and support of a person with a developmental disability. The methodology for budgeting these services depends on the authorities and staffing options chosen by the participant. Other rules and considerations for these services can be found in the respective ADMs (see Attachment D)

**Direct Provider Purchased and Agency Supported**

If a person has a Self-Direction Budget and chooses to receive Direct Provider Purchased or Agency Supported Community Habilitation, Supported Employment and/or Respite services, the cost of those services are included in the Self-Direction Budget and deducted from the person’s PRA.

**Self-hired Staff**

A person can use self-hired staff to provide Supported Employment, Community Habilitation and/or Respite with a Self-Directed Budget.

Centers for Medicare and Medicaid Services (CMS) is very clear that within Self-Direction, a person can hire their own staff to deliver services but the payment cannot exceed the rate a provider would be paid for the service. Hence:

```
A person can have self-hired staff persons but payment to the self-hired staff persons (including all allowable costs that comprise the total employment cost) cannot exceed the provider rate that would be paid to an agency providing the same service.
```
**Hiring Family Members**

There are specific restrictions regarding self-hired staff who are related to a Self-Direction participant. Except where specifically prohibited (e.g., relatives cannot be hired to deliver Live-In Caregiver or Paid Neighbor services), relatives may be paid as service providers as long as all of the five following criteria are met:

1. They are at least 18 years of age.
2. They are not the parents, legal guardians, spouses, or adult children (including sons and daughters-in-law) of the participant.
3. The service is a function not ordinarily performed by a family member.
4. The service is necessary and authorized and would otherwise be provided by another qualified provider of waiver services.
5. The relative does not reside in the same residence as the participant.
CHAPTER 10  FAMILY REIMBURSED RESPITE

In addition to, or in lieu of, Respite that is Direct Provider Purchased, Agency Supported, and Self-Hired, participants in Self-Direction can include Family Reimbursed Respite (FRR) in their budgets. FRR is paid for with 100% State funds and is capped at $3,000 annually.

Payment Standards

This service is designed to be used as needed, up to the amount budgeted. The FRR provider and wage do not require prior authorization or approval.

The Fiscal Intermediary may not pay the FRR provider directly. To receive reimbursement, the Self-Direction participant sends the FI an invoice or statement specifying the date, times, hours and cost for the FRR utilization.

A person who self-directs and receives a Housing Subsidy cannot receive Family Reimbursed Respite.
CHAPTE R 11   HOUSING SUBSIDY

Self-Direction participants who choose to live independently, or who share a living environment and have tenancy rights, may be able to include a Housing Subsidy in their budgets, funded with 100% State funds. The amount of available Housing Subsidy is calculated based on a participant’s income and Housing and Community Renewal (HCR) payment standards. Housing Subsidy follows the same rules as Individual Supports and Services (ISS).

Restrictions

Housing Subsidy is restricted to participants in Self-Direction who are at least 18 years old. The rental lease or mortgage must be in the name of the person who is self-directing, of the person who is self-directing must have clear tenancy rights in a shared living environment.

A person who self-directs and receives a Housing Subsidy cannot receive Family Supports and Services (FSS) nor Family Reimbursed Respite (FRR).
CHAPTER 12 OUT-OF-STATE-SERVICES

Out-of-State-Services Criteria

For out-of-state services to be authorized within a Self-Direction service (e.g. IDGS), all of the following eight criteria must be met:

1. There must be a clear statement of intent that the Self-Direction participant will continue to reside in NYS.

2. The situation, and the corresponding authorization, must be time limited. For example, receiving a special service, (e.g., equine therapy, out-of-state; or paying direct support staffing while the participant is attending an out-of-state college) would be approved for only the specific time period under review, typically the annual period of the Self-Direction Budget. The approval is not assumed to be open-ended.

3. The FI agency must indicate that it understands the oversight requirements and agrees to provide all necessary oversight to ensure proper provision and documentation of services.

4. The people providing services must meet all the same requirements that a service provider (individual or agency) in-State needs to meet including fingerprinting, criminal background checks, driver’s license check (if appropriate), training and any other requirement for employment of staff or an independent contractor providing the same or a similar service within New York State.

5. The costs funded through the Self-Direction Budget are identical to or less than the cost for the same service, or are comparable to provisions of the same service within New York State.

6. The support or service being funded must meet the criteria for that category of service (e.g. a clinical consultant funded through IDGS must be licensed by the NYSED Office of the Professions).

7. Medicaid service documentation requirements MUST be met, and the FI holds the same responsibility for Medicaid service documentation and retention as if the services were provided within New York State.

8. Approval is granted by the OPWDD Developmental Disabilities Regional Office (DDRO) Director or their designee.
Self-Direction Guidance for Providers

Part 3

Self-Hired Fringe Benefit Budgeting and Billing
CHAPTER 13  FRINGE BENEFIT BUDGETING AND BILLING OVERVIEW

Part 3 provides guidance on claiming self-hired services to Medicaid. Topics discussed include: distinctions between work hours and billable hours and between wage rates and reimbursement rates, types of self-hired staff, accounting for indirect costs associated with self-hired employees, and issues related to the processing logic in Medicaid for self-hired services.

Terms

Understanding the distinctions between these terms is essential to ensure correct budgeting and claiming for self-hired services.

**Work Hours**: The actual hours worked by the employee. Per federal and state labor law, employees must be paid for all hours they are "suffered or permitted to work."

**Wage Rate**: The standard rate of pay per hour worked as negotiated by the participant/family and the self-hired employee. Nonstandard wage rates may apply in special circumstances (e.g., "overtime" pay).

**Billable Hours**: The subset of work hours spent by the employee on billable service activities, as described and defined in OPWDD regulation and administrative memoranda.

**Indirect Employment Cost**: Expenses of employment other than wage costs, including the employer-paid portions of employee benefits, payroll taxes, etc.

**Total Employment Cost**: Employee wages for hours worked plus indirect expenses related to the employment of the self-hired worker.

**Effective Reimbursement Rate**: Total employment costs for the service period claimed divided by the billable service hours delivered and documented during the same service period.
Types of Self-Hired Staff

**Contractors:** Staff members who perform services at a negotiated payment per hour of service rendered as outlined in a formal service contract. Self-hired contractors may be self-employed (i.e., an "independent contractor") or may be the formal employees of a staffing agency. In either case, the legal relationship between the participant and the self-hired contractor is "purchaser-contractor," not "employer-employee." The negotiated service rate is considered "payment-in-full" for services rendered and there are no indirect costs to be reimbursed. This is not an option for hiring staff who perform Community Habilitation, Respite, and Supported Employment services. Self-hired staff providing these services must be hired as employees of the participant and Fiscal Intermediary due to the nature of the work performed by such staff.

**Employees:** The participant and the FI share responsibilities as "co-employer" of self-hired employees. FIs should permit the participant broad leeway to negotiate the wage rates of self-hired staff, within the reimbursement restrictions described in Chapter 16. Because the FI is the legal "employer of record," benefit packages and other terms of employment typically must follow the FI's policies and may not be negotiated by the participant. Nearly all true employees drive indirect costs in addition to their wage payments. These indirect costs, in addition to the direct wage costs, must be appropriately accounted and included in the fee billed to Medicaid.
CHAPTER 14 ACCOUNTING INDIRECT EMPLOYMENT COSTS

In addition to wage expenses, there are "indirect" costs associated with self-hired employees. Indirect costs include mandated expenses such as the employer portion of payroll taxes, costs associated with workers compensation and unemployment insurance, and the employer's cost of providing health insurance eligible employees. FI agencies often elect to provide additional employee benefits including life insurance, pension/retirement plan, and paid time off. Indirect employment costs are part of the total cost of delivering a service and must be properly charged on the service claim in order to be reimbursed by Medicaid. There are two basic methods for calculating and charging indirect employment costs to Medicaid:

Direct accounting method

The FI may elect to record and charge indirect employment costs in the precise month in which they are incurred for the specific self-hired employees in each Self-Direction Budget. This method is most feasible when the employee benefit package is sparse and the FI submits reimbursement claims on a monthly billing cycle.

Fringe rate method

As an alternative, the FI may create a separate pooled account to cover indirect employment expenses across all of the Self-Direction Budgets it administers. This pooled account/fund should be funded by fixed percentage surcharges on the wages of self-hired employees, so that each payment of employee wages yields a corresponding and proportionate payment into the FI's pooled fringe account. FIs have freedom to establish and administer their own fringe benefits programs and it is expected that these programs may differ substantially between FIs.

The following principles should be adhered to when using the Fringe Rate Method:

1. Uniformity: The fringe program administered by the FI should be uniform across all Self-Direction Budgets participating within it. At their option, FIs may offer single or multiple fringe packages. When multiple packages are offered, the FI may charge differing fringe assessment rates reflecting the cost differences among the various packages offered. All benefits packages must be potentially available to all Self-Direction Budgets administered by the FI and the assessment rate charged for each benefit package offered should be the same for all participants.

2. Disclosure: The participant should understand what he/she is "buying" for employees through the fringe assessment. The FI should provide participants with a clear, concise, and complete outline of all indirect employment costs and
employee benefits funded under each fringe package(s) offered and the assessment rate associated with each package.

3. Impact on permissible wage ranges: The impact of fringe assessment rates on the permissible wage rates that may be negotiated with self-hired employees should be explained to participants and their brokers.

4. Advance notice of benefit package and fringe assessment rate changes: FI agencies shall give participants with self-hired employees at least two months prior notice before adjusting benefit packages and/or fringe assessment rates. The implications of an assessment rate change on the effective budget plan should be reviewed with the participant. Assessment rates shall not be adjusted retroactively.

5. No administration charge: Costs associated with the FI's administration of the fringe benefits pool are included in the FI's monthly fee for FI services. Fringe assessment rates shall not include any component reimbursing the FI for its administrative cost and effort in managing the fringe pool account.

6. Management of fringe account balances: The FI is responsible for setting assessment rates that fully fund all fringe program obligations and permit timely payment of such obligations.

7. Separate Account: A separate, dedicated account or fund must be established for the self-hired fringe program. Once assessed and transferred, funds in the pooled fringe account may only be used to cover indirect employment costs outlined in the description provided to Self-Direction participants.

8. Surpluses: Surplus funds in the fringe account should not be transferred or skimmed to cover other costs, losses, or obligations of the FI agency. When account balances become excessive, surplus funds should be used to reduce the fringe assessment percentage.

9. Deficits: If the fringe account is temporarily in deficit, the FI will be expected to honor any financial obligations on behalf of participating Budgets using its own operational funds until such time it implements an increase in the fringe assessment rate.

10. Monitoring by OPWDD: OPWDD may develop procedures and protocol to monitor pooled fringe accounts for compliance with the above principles. This may include compliance with requirements for submitting Consolidated Fiscal Reports (CFRs) and compliance with auditing protocols.
CHAPTER 15  CHARGING STAFF TRAINING EXPENSES IN SELF-HIRED SERVICES

The term "training" is a broad term that describes many potential forms of instructing and teaching employees in the skills, duties, and responsibilities required of their positions. The following guidelines instruct FIs how to handle various forms of training when billing self-hired services.

**On-The-Job Training:** Employee training and orientation at the place of work typically while the employee is doing the actual job. Such training focuses on the specific tasks and responsibilities of employees at the work location and the unique needs of the particular person served. This instruction may be delivered by the person (and/or family member or designee), by an experienced employee in concert with the person (and/or family member or designee), or by a professional trainer or employee trainer.

**Billable Charges:** Employee time receiving employer-mandated training typically constitutes "time worked" and should be paid as such. When the person's current self-hired staff assists in the instruction, that employee must also be paid for time worked. The total employment cost of all self-hired staff (i.e., wages + fringe assessment for both trainee and self-hired employee trainer) may be included in the billed service charges for that service date. See Chapter 16 for further information on inclusion of costs in the billable fee.

**Billable Service Units:** Self-hired employee work time spent entirely on receiving instruction and orientation does not constitute billable time. Time spent delivering respite or habilitation services, even while under instruction, is billable. Remember, however, that a period of service time may be charged only once per person served. Therefore, when an experienced self-hired employee assists in delivering instruction to a new self-hired employee, only one of the two worker's time is countable during the period of instruction, even though the billed charges that day will include wages and fringe for both workers. See Chapter 16 for further information on inclusion of costs in the billable fee.

**Other Costs:** Costs associated with the use of professional or employee trainers (e.g., a FI employee who is not a member of the person's regular self-hired staff) should be funded from the FI's monthly administrative fee. Costs associated with developing, producing, and printing any training aids or instructional materials shall also be covered by the FI's monthly administrative fee. Such costs may not be included among the billable charges for the self-hired service itself. Any training or instruction provided directly by the person receiving services, or his/her family members or designees, shall be delivered free of any charge to the State or Medicaid.
Fiscal Intermediary Directed General Employee Orientation, Refresher, and Classroom/Seminar Training

This is training and instruction provided to all self-hired staff who are co-employed by the participant and the FI agency on professional, health, safety, and welfare skills, procedures, and standards. It includes all direct support professional training mandated by OPWDD or by the FI agency itself.

**Billable Charges:** Employee time spent receiving employer-mandated training typically constitutes "time worked" and should be paid as such. Although employee training time does not represent billable service time, the employment costs (wages + fringe assessment) associated with such training do represent a reimbursable cost of delivering the self-hired service. As such, training-related employment costs may be included in the billed service charges for the service date the employee training is attended. If there were no claimable service units for the person on that particular day (e.g., all of the person's self-hired community habilitation staff attended training that day, there was no substitute staff, and, therefore, the person did not receive any billable community habilitation service units that day), the training-related employment costs may be added to the regular charges on the next day claimable service units were delivered. Training should be scheduled and paced to minimize the potential of exceeding the effective reimbursement rate (ERR) caps (see Chapter 16 Preparing Claims to Medicaid for Self-Hired Services) in any billing cycle.

**Billable Service Units:** Since no habilitation or respite services are rendered by the staff receiving training, this form of employee training will not yield billable service units.

**Substitute Staff:** During the planning process, the person and their Circle of Support should determine whether or not substitute staff will be required when regular self-hired staff attend training. When substitute staff is required, the cost should be included in the person's budget. This may be accomplished by either budgeting additional staff hours for self-hired workers who will cover the trainee's absence or adding Agency Supported or Direct Provider Purchased services to the budget.

**Other Costs:** The FI agency is responsible for all other costs of such training using funds derived from its monthly administrative fee. This includes the wages, fees, and/or reimbursed expenses of the trainer or instructor, costs of all instructional materials and their reproduction, facility costs, lodging, refreshments and meals. Such costs may not be included among the billable charges for self-hired service itself.
Person/Family-Directed Special Employee Training

This is a special required employee training identified by the person (or his/her family or designee) to address a specific need of the particular person served. It is not delivered by the person who is self-directing or his/her family members or designees. It is not general training required of all employees delivering self-directed community habilitation, supported employment or respite services.

**Billable Charges:** Employee time spent receiving employer-mandated training typically constitutes "time worked" and should be paid as such. Such paid time will be claimed as a billable charge on the Medicaid claim. Follow the same charging rules as described in the "FI-directed General Employee Training" section above.

**Billable Service Units:** Since no habilitation or respite services are rendered by the staff receiving training, this form of employee training will not yield billable service units.

**Substitute Staff:** During the planning process, the person and their Circle of Support should determine whether or not substitute staff will be required when regular self-hired staff attend training. Follow the same budgeting rules as described in the "FI-directed General Employee Training" section above.

**Other Costs:** When appropriate, OTPS funding may be accessed, up to specified limits, to cover the costs of course/seminar admission fees, materials, mileage, meals and lodging for the self-hired employee being trained.

Training Reimbursement as an Employee Benefit

At its discretion, the FI may offer training reimbursement as an employee benefit. Most commonly, this involves full or partial reimbursement of college or technical school tuition and fees. It may also include reimbursement of job or career-related seminars, workshops, continuing education courses, professional conferences, etc. As an employee benefit, attendance must be at the employee's own volition and may not constitute a condition of continued employment. Neither should attendance be otherwise coerced by any co-employing party (i.e., not by the FI agency nor the person nor the person's family or designee). Time spent attending and preparing for such training is not considered hours worked by the employee.

**Billable Charges:** The employee attends training on his or her own personal time. Since no wages are paid, no billable charges against a self-hired service are incurred.
**Billable Service Units**: Since no habilitation or respite services are rendered by the staff receiving training, this form of employee training will not yield billable service units.

**Substitute Staff**: Since the employee attends training voluntarily on his or her own personal time and not during duty hours, substitute staff should not be required to support this form of training.

**Other Costs**: As an employee benefit, the cost of reimbursed tuition, fees, and incidentals is charged to the FI agency's fringe rate (see Chapter 14).
CHAPTER 16 PREPARING CLAIMS TO MEDICAID FOR SELF-HIRED SERVICES

Self-hired services billed to Medicaid are processed using special logic. Ordinarily, the charge amount submitted by providers is ignored by eMedNY when paying HCBS waiver services. Instead, eMedNY itself calculates the amount due to the provider by multiplying the submitted units times the official rate on file for the provider for the rate code billed. Under Self-Direction, however, when they successfully make arrangements to reduce the total cost of Community Habilitation, Respite, or Supported Employment services through the use of self-hired staff, participants free up PRA resources that can be used to fund additional or different services. Because of this, eMedNY must be able to pay claims for self-hired services at reimbursement rates that are at or below, but not above, the official rate for the equivalent Direct Provider Purchased or Agency Supported service. This has the following implications for claims submission and adjudication:

Service Unit Claiming

Just as with equivalent Direct Provider Purchased or Agency Supported services, FI agencies will submit the total billable service units provided on each date services were rendered. If multiple self-hired employees rendered services to the participant on a service date, the sum of billable service units delivered by all staff should be entered for that date. It is important to note that wage hours and billable time may differ. FI agencies must ensure only billable time, as described in OPWDD regulations and administrative memoranda, is entered on the claim form.

Amount Charged

The total employment cost paid out by the FI for self-hired services rendered to the participant on the service date should be entered into the amount charged field on the claim. Total employment cost includes both the wage payment to the employee plus indirect costs paid out (typically, the fringe assessment taken as percentage of wages and transferred to the FI's pooled account for that purpose). If multiple self-hired staff rendered services to the participant on the service date, the sum of total employment cost for all employees should be entered.
Multi-day versus Single-day Claiming

The eMedNY system permits providers to submit claims covering multiple dates of service in a single claim transaction. For a variety of reasons, OPWDD typically recommends against such bundling for most HCBS services. For self-hired services, however, this bundling technique may be advantageous. The effective reimbursement rate, which is later compared to the fee for the equivalent Direct Provider Purchased or Agency Supported service (see below), is calculated at the claim document level. This means eMedNY will calculate the effective reimbursement rate as an average over multiple service dates. In situations where a participant’s effective reimbursement rate is occasionally over the provider-purchased or agency-supported fee on some days but under on other days, FI agencies will want to submit multi-day claims. Claims for OPWDD service may not span calendar months, however. All such "averaging," therefore, must take place within the course of a single calendar month.

Reimbursement Rate Cap Logic

The State may not pay self-directed services at reimbursement rates that exceed the rate paid for equivalent Direct Provider Purchased or Agency Supported services.

Payment processing logic enforces the rate cap as follows:

1. Medicaid calculates the effective reimbursement rate claimed for the self-directed services submitted on the claim: total charges / total service units.

2. Medicaid retrieves the fee rate for the equivalent Direct Provider Purchased or Agency Supported service.

3. If the effective reimbursement rate on the claim for self-directed services is less than or equal to the equivalent Direct Provider Purchased or Agency Supported service fee, eMedNY pays the precise amount charged by the FI agency.

4. If the effective reimbursement rate on the claim for self-directed services is greater than the equivalent Direct Provider Purchased or Agency Supported service fee, eMedNY pays the submitted units times the equivalent Direct Provider Purchased or Agency Supported service fee.
CHAPTER 17 GUIDANCE ON OVERNIGHT SUPPORTS

People may need supports during the overnight hours when they spend some or most of the time sleeping. These supports could include monitoring for events that will require hands-on assistance or ongoing activities that are needed for the person’s safety or to learn skills. If nighttime supports are needed the following services should be considered when developing the Self-Direction Budget.

**Paid Neighbor**

Funded via IDGS. A Paid Neighbor can be available to the person so that, if the person has a need, the Paid Neighbor can respond and provide the appropriate support. A Paid Neighbor provides as-needed support. See the IDGS chart for Paid Neighbor specifics.

**Personal Care**

Funded via State Plan Medicaid. If the need for support relates to the provision of personal care, it may be appropriate to obtain supports from a personal care assistant through a community based program where those supports are delivered. This does not count against the PRA.

**Respite**

If a participant lives in a setting with an unpaid support giver, respite may be an appropriate option for overnight supports.

**Community Habilitation**

The Community Habilitation (CH) service requires that a face-to-face service be delivered during the course of the continuous time period where the service is provided. A review of the hours that the CH staff person works should be part of service planning to clearly determine the service expectations.

CH is meant to support people to live as independently as possible, and a portion of the CH service includes implementing person-specific safeguards that are foundational to ensuring a person’s health and safety. There is no one-size-fits-all approach in determining if CH is an appropriate service during overnight hours. Each situation needs to be considered during a person-centered planning process and the specific needs to the participant considered.
Many people need supports during the night to ensure their safety, but do not need direct observation during sleep hours. These people may need available support staff who can provide direct service if a specific need arises during the night. A Community Habilitation Plan can include the identification of indirect service time for a portion of the CH service that is integral to the overall plan, but is not delivered in a face-to-face manner.

### Components of indirect service time for the CH service can include:

- Staff training time (hours worked to attend training)
- Planning time (hours worked as part of person-centered planning team/Circle of Support)
- Documentation time (time spent completing pertinent and required notes and service documentation)
- Staff coordination and scheduling
- On-call time (hours spent on site by staff who are “available as needed” to implement the Habilitation Plan)
- Asleep overnight staff

### The following parameters must be met if asleep overnight staff time is built into the indirect cost:

- The total hourly cost cannot exceed the regional rate for CH;
- There are enough billable hours to ensure that indirect costs cover sleep time;
- The CH plan provides justification that asleep staff are able to provide adequate oversight to the participant;
- CH staff who are also Live-In Caregivers or Paid Neighbors for the person must not be paid for time spent asleep or in "on-call" status.

**Under no circumstances does asleep staff support count as billable CH service time.**

Indirect service time must be documented as indirect service time in support of the CH service, and must be tracked and paid as hours worked. However, indirect service time cannot be billed as CH service hours. The indirect service time is paid as part of the rate provided to agencies for the CH service, or as a component of the self-hired staff wage established by the participant or designee.

All revenue and payments for both direct and indirect service time for staff must be reported on the Consolidated Fiscal Report (CFR).
Self-Direction Guidance for Providers

Attachments
Attachment A: Live-In Caregiver Maximum Reimbursement Levels

As of 10/01/2014, the maximum Live-in Caregiver reimbursement levels* are as follows:

<table>
<thead>
<tr>
<th>Rate Setting Region 1</th>
<th>Rate Setting Region 2</th>
<th>Rate Setting Region 3</th>
</tr>
</thead>
<tbody>
<tr>
<td>– New York City</td>
<td>– Putnam, Rockland,</td>
<td>– Rest of State</td>
</tr>
<tr>
<td></td>
<td>Westchester, Suffolk</td>
<td></td>
</tr>
<tr>
<td></td>
<td>and Nassau Counties</td>
<td></td>
</tr>
<tr>
<td>Rent - $17,676</td>
<td>Rent - $19,200 annually</td>
<td>Rent - $13,872</td>
</tr>
<tr>
<td>annually</td>
<td>Food - $5,000 annually</td>
<td>annually</td>
</tr>
<tr>
<td>Food - $5,000</td>
<td>Utilities - $3,500</td>
<td>Food - $5,000</td>
</tr>
<tr>
<td>annually</td>
<td>annually</td>
<td>annually</td>
</tr>
<tr>
<td>Utilities - $3,500</td>
<td>Annual Total - $27,700</td>
<td>Utilities - $3,000</td>
</tr>
<tr>
<td>annually</td>
<td>Monthly Max - $2,308</td>
<td>annually</td>
</tr>
<tr>
<td>Annual Total - $26,176</td>
<td></td>
<td>Annual Total - $21,872</td>
</tr>
<tr>
<td>Monthly Max - $2,181</td>
<td></td>
<td>Monthly Max - $1,823</td>
</tr>
</tbody>
</table>

*These are the maximum amounts by Region. Actual amount allowed in a person’s budget will be limited by certain factors including county of residence, number of bedrooms and calculations determined by the ISS formula and the Self-Direction Budget.
**Attachment B: Brokerage Fees**

As of 10/1/2014 the maximums that can be considered when establishing hourly fees for the brokerage service are as follows:

<table>
<thead>
<tr>
<th>Support Broker who has completed the necessary training but has had no experience as a Support Broker and may require mentoring</th>
<th>$20</th>
</tr>
</thead>
<tbody>
<tr>
<td>Support Broker with limited experience and has brokered one approved Self-Direction Budget for at least six months.</td>
<td>$25</td>
</tr>
<tr>
<td>Support Broker who has brokered two approved Self-Direction Budgets for at least six months</td>
<td>$30</td>
</tr>
<tr>
<td>Support Broker who has brokered three or more approved Self-Direction Budgets for at least six months</td>
<td>$35-40</td>
</tr>
</tbody>
</table>
## Attachment C: Personal Resource Account (PRA)

Applies to people who self-direct with Budget Authority (includes those with Self-Hired staff):

<table>
<thead>
<tr>
<th>Services which must be included in Self –Direction Budget and budgeted for within a person’s Personal Resource Account</th>
<th>Services which may be delivered without being included in a person’s Self-Direction Budget and do not count against a person’s Personal Resource Account</th>
</tr>
</thead>
<tbody>
<tr>
<td>Support Broker</td>
<td>Startup Brokerage</td>
</tr>
<tr>
<td>Live in Caregiver</td>
<td>Fiscal Intermediary (FI)</td>
</tr>
<tr>
<td>Individualized Goods and Services (IDGS)</td>
<td>Community Transition Services (CTS)</td>
</tr>
<tr>
<td>Other Than Personal Services (OTPS)</td>
<td>State Plan Services (e.g. Personal Care, Nursing)</td>
</tr>
<tr>
<td>Community Habilitation</td>
<td>Article 16 Clinical Services</td>
</tr>
<tr>
<td>Supported Employment (SEMP)</td>
<td>Long Term Sheltered Employment (State-Funded Contracts)</td>
</tr>
<tr>
<td>Respite</td>
<td>Intensive Behavioral Services</td>
</tr>
<tr>
<td>Group Day Habilitation</td>
<td>Environmental Modifications</td>
</tr>
<tr>
<td>Family Supports and Services (FSS)</td>
<td>Adaptive Technologies</td>
</tr>
<tr>
<td>Prevocational Services</td>
<td>Service Coordination</td>
</tr>
<tr>
<td>Pathway to Employment</td>
<td>Residential Habilitation: Supervised, Supportive, Family Care*</td>
</tr>
<tr>
<td>Housing Subsidy</td>
<td>Family Education and Training (FET)</td>
</tr>
<tr>
<td>Family Reimbursed Respite (FRR)</td>
<td>Transition Stipend</td>
</tr>
</tbody>
</table>

*A person who receives Residential Habilitation is limited to receiving only an Other Than Residential (OTR) type budget. As such, these residential services are not included in a person’s budget.*
Attachment D: List of Applicable Administrative Memoranda

The links to the ADMs referenced in this guidance are:

- OPWDD ADM #2015-04 Service Documentation for Fiscal Intermediary Services
  - [http://www.opwdd.ny.gov/node/5971](http://www.opwdd.ny.gov/node/5971)

- OPWDD ADM #2015-06 Service Documentation for Support Brokerage Services
  - [http://www.opwdd.ny.gov/node/5974](http://www.opwdd.ny.gov/node/5974)

- OPWDD ADM #2015-05 Individual Direct Goods and Services
  - [http://www.opwdd.ny.gov/node/5972](http://www.opwdd.ny.gov/node/5972)
  - Individual Directed Goods and Services (IDGS) Definitions Chart
    - [http://www.opwdd.ny.gov/node/5973](http://www.opwdd.ny.gov/node/5973)

- OPWDD ADM #2015-02 Service Documentation for Community Transition Services
  - [http://www.opwdd.ny.gov/node/5955](http://www.opwdd.ny.gov/node/5955)

- OPWDD ADM #2015-01 (Supersedes OPWDD ADM #2010 – 05) Service Documentation for Community Habilitation Services Provided to Individuals Residing in Certified and Non-Certified Locations
  - [http://www.opwdd.ny.gov/node/5912](http://www.opwdd.ny.gov/node/5912)

- OMRDD ADM #2005-02 HCBS Respite/Non Waiver Enrolled (NWE) Respite Service Documentation Requirements
  - [http://www.opwdd.ny.gov/node/1031](http://www.opwdd.ny.gov/node/1031)

- OMRDD ADM #2015-08 Supported Employment Service Delivery And Documentation Requirements
  - [http://www.opwdd.ny.gov/node/6072](http://www.opwdd.ny.gov/node/6072)
Attachment E: Continuity of Care

Prior to billing over-PRA Continuity of Care funding, an analysis needs to be done to determine if there are unused resources still available in a participant’s budget that may be able to be accessed. The participant should work with their Support Broker to complete this analysis. If there are other Medicaid resources available in the budget that are not expected to be used during the budget cycle, the participant/Support Broker will need to complete a cost-neutral amendment form to move the dollars into Community Habilitation. If, after the analysis, it is determined that there are no unused dollars available in the budget to shift into Community Habilitation then the over-PRA Continuity of Care funding may be accessed. The amount billed would be reflective of the total cost, based on the current Community Habilitation fee in effect, in $10 increments, up to the funding level authorized.

OTPS & Continuity of Care

For plans in existence prior to 10/1/2014, OTPS may be used for clinical consulting and additional living expenses not covered by a lease. This is on a time-limited basis and OTPS cannot be used for those purposes any plan implemented after October 1, 2014.

Continuity of care will not apply to experimental treatments or non-evidenced practices or for direct provision of clinical services. Continuity of Care Provisions are not applicable to Self-Direction Budgets developed on and after 10/1/2014. On and after 10/1/2014, OPWDD will not approve increases or cost neutral changes to Continuity of Care Provisions found in existing Self-Direction Budgets; OPWDD will only approve decreases to such Provisions.

General Continuity of Care Provisions - In order to ensure continuity, the following guidelines were followed:

- The state paid option for over-PRA is only available to the people who transitioned from the Consolidated Supports and Services model and is temporary. OPWDD will notify people when an end date has been established and work with affected parties to transition for state funding of costs over-PRA.

- Supports for Community Habilitation, SEMP and Respite must utilize the defined methodology and support must be provided within the defined costs of those services. State funds are not to be used to augment the rate paid for the self-hired staff costs of those services. See detailed guidance for Employment supports.
Clinician and Certain Therapy Services

Clinical Consultation – To ensure continuity of care, a Self-Direction participant may augment the hourly rate paid to a consulting clinician with 100% state funds. This is allowed when the participant’s CSS budget (prior to 10/1/14) included the consulting clinician’s services, and the hourly rate paid to the consulting clinician exceeds the hourly rate paid through IDGS. OPWDD will evaluate the timeframe that this continuity of care provision will be allowed.

Clinician - Direct Service provision - No use of state funds is allowed.

Therapies – To ensure continuity of care, a Self-Direction participant may augment with 100% state funds the hourly rate paid for Hippotherapy, Therapeutic Riding, Aquatic Therapy, Art Therapy, Massage Therapy, Music Therapy, and Play Therapy. This is allowed when the person’s CSS budget (prior to 10/1/14) included the therapy, and the hourly rate paid to the consulting clinician exceeds the hourly rate paid through IDGS. OPWDD will evaluate the timeframe that this continuity of care provision will be allowed.

Vehicle Lease

Vehicle leases will only be allowed in a Self-Directed plan for those with current leases or those who submitted final plans for approval prior to June 1, 2014. The leases will only be funded for the life of the lease. No new plans with leased vehicles will be approved in the new Self-Direction model.

The cost of the lease will be subtracted from the total budget of the person and identified for payment with state funds.

The remaining budget balance is available to the person to use for self-directed supports.

If the remaining budget is over the PRA, augmentation to the plan with state funds can only be approved if the justification is related to health and safety. (This is the case for all plans that are over PRA.)
Attachment F: Self-Direction Budget Types

A person who chooses Self-Direction can choose from three different budget types, depending on what services they need. The budget types are Residential Only (RES), Other Than Residential (OTR) and Both. The chart below outlines the services available within each budget type. Note that some services may not be available depending on the setting where a person lives.

<table>
<thead>
<tr>
<th>Service</th>
<th>Residential Only (RES)</th>
<th>Other Than Residential (OTR)</th>
<th>Both</th>
</tr>
</thead>
<tbody>
<tr>
<td>Support Broker</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Live in Caregiver</td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Individualized Goods and Services (IDGS)</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Other Than Personal Services (OTPS)</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Community Habilitation</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Supported Employment (SEMP)</td>
<td></td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Respite</td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Group Day Habilitation</td>
<td></td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Family Supports and Services (FSS)</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Prevocational Services</td>
<td></td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>Pathway to Employment</td>
<td></td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>Housing Subsidy</td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Family Reimbursed Respite (FRR)</td>
<td>X</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Available to People Who Live In a Certified Setting</td>
<td></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Available to People Who Do Not Live In a Certified Setting</td>
<td>X</td>
<td>X</td>
<td>X</td>
</tr>
</tbody>
</table>